



COLLEGE of AMERICAN  
PATHOLOGISTS

# Final 2019 Medicare Policy and Payment Changes for Pathologists

Donald S. Karcher, MD, FCAP  
W. Stephen Black-Schaffer, MD, FCAP  
Emily Volk, MD, FCAP  
John Scott, Vice President, CAP Policy &  
Advocacy

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# Welcome

**Donald S. Karcher, MD, FCAP**

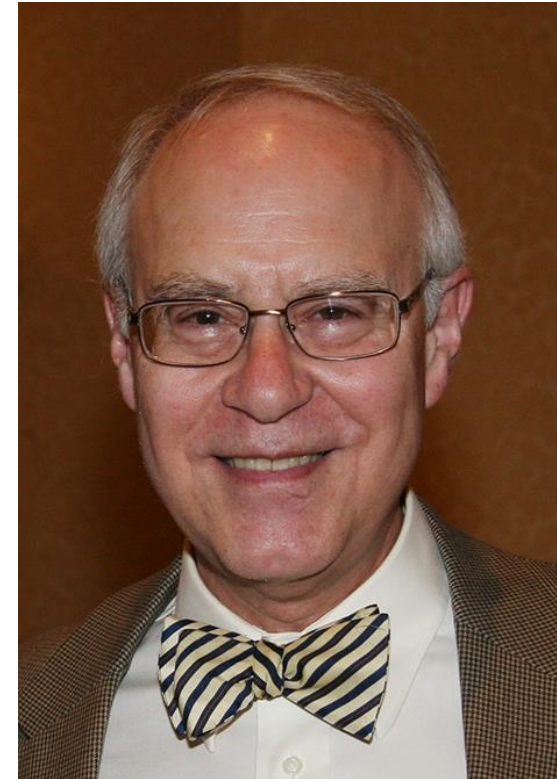
- **Chair, CAP Council on Government and Professional Affairs**



# Welcome

**W. Stephen Black-Schaffer, MD, FCAP**

- **Chair, CAP Economic Affairs Committee**



# Welcome

**Emily Volk, MD, MBA, FCAP**

- **Vice Chair, CAP Council on Government and Professional Affairs**
- **Chair of the CAP Clinical Data Registry Ad-Hoc Committee**



# Final 2019 Medicare Physician Fee Schedule and Quality Payment Program Regulations

- Final 2019 Medicare Physician Fee Schedule and Quality Payment Program regulations were released on November 1
  - CAP members received a *STATLINE* Alert with initial analysis of this final ruling

# Agenda

- **CAP Policy and Advocacy**
- **Final 2019 Fee Schedule and Reimbursement Policy Overview**
- **Final 2019 Quality Payment Program Policy Overview**
- **Questions**

# CAP Policy and Advocacy

# CAP's Policy and Advocacy Agenda

**Protect the  
value of  
pathology  
services**

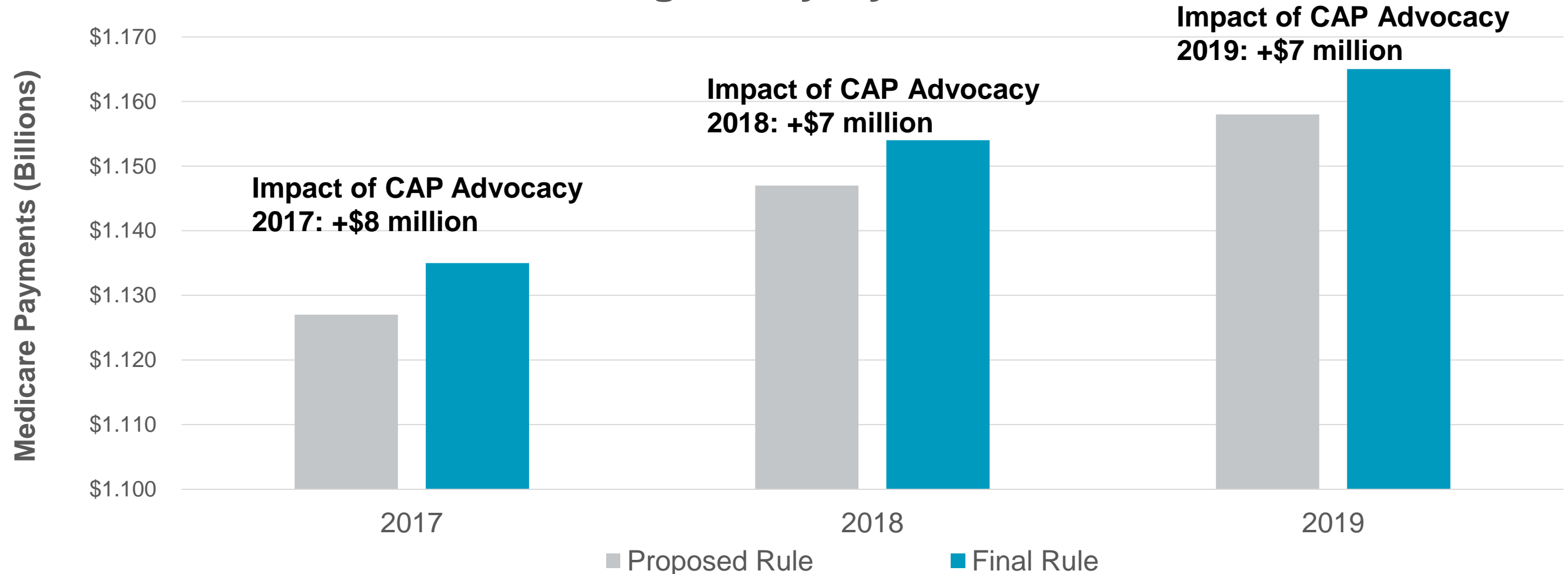
**Ensure  
pathologists  
can adapt to  
new  
payment  
models**

**Sustain a  
favorable  
laboratory  
regulatory  
environment**



# A \$22 million Difference: Advocacy on the Medicare Fee Schedule in 2017, 2018, 2019

## Medicare Payments to Pathologists By Yearly CMS Regulatory Cycle



# CAP Advocacy on Medicare Payment

- **CAP continues to work with the CMS on Medicare reimbursement:**
  - **Advocating directly to the CMS throughout the year through face-to-face meetings**
  - **Via the CAP's seat at the AMA/Specialty Society Relative Value Scale Update Committee (RUC)**
  - **Submitting formal comments on fee schedules, QPP, Quality measures and other Medicare regulations**
- **Overall, ~2% decrease in payment due to PE RVU updates**
- **CAP engaged extensively with CMS to mitigate cuts to pathology services; total impact of CAP advocacy is \$7 million between the proposed and final rules**

# Final 2019 Fee Schedule and Reimbursement Policy Overview

**A never-ending process . . .**

**Since 2006, 47% of pathology CPT codes  
have been targeted for reevaluation by  
CMS.**

# Final Payment for Pathology Services 2019

Specialty	Allowed Charges (millions)	Work RVU Impact Change	Combined Work + PE Impact
Pathology	\$1,165	~0%	-2%
Independent Laboratory	\$646	~0%	-2%

- Reflects averages by specialty (based on Medicare utilization)
- The impact depends on mix of services and payers (Medicare and non-Medicare)
- Physicians receive pay from other Medicare payment systems
- No new pathology services identified as potentially misvalued

# CMS Response to CAP Recommendations

CPT Code	2018 DESCRIPTION	Work RVU 2018	RUC Rec Work RVU	Work RVU 2019	% Change 2018-2019
85390	Fibrinolysins or coagulopathy screen, interpretation and report	0.37	0.75	0.75	103%
85060	Blood smear, peripheral, interpretation by physician with written report	0.45	0.45	0.45	0%
85097	Bone marrow, smear interpretation	0.94	1.00	0.94	0%

# CMS Final for 2019: Fine Needle Aspiration without/with Ultrasound

CPT Code	DESCRIPTION	Work RVU 2018	RUC Rec Work RVU	Work RVU 2019	% Change 2018-2019
10021	Fine needle aspiration <u>biopsy</u> , without imaging guidance; <u>first lesion</u>	1.27	1.20	1.03	-19%
10004	Fine needle aspiration biopsy, without imaging guidance; each additional lesion (List separately in addition to code for primary procedure)	NA	0.80	0.80	NA
10005	Fine needle aspiration biopsy, including ultrasound guidance; first lesion	NA	1.63	1.46	NA
10006	Fine needle aspiration biopsy, including ultrasound guidance; each additional lesion (List separately in addition to code for primary procedure)	NA	1.00	1.00	NA

# **CMS Finalizes Supply and Equipment Pricing Update for 2019**

- **Current direct practice expense (PE) supply and equipment prices were developed in 2004-2005**
- **A CMS contractor conducted a market research study to update the PFS direct PE inputs for supply and equipment pricing**
- **Updated pathology supplies and equipment provided mixed outcomes for professional and technical components**



# Examples of Supplies and Equipment Repricing

Code	Modifier	Short Descriptor	Practice Expense RVU Change	Practice Expense RVU Percent Change
88187		Flowcytometry/read 2-8	-0.25	-45%
85097		Bone marrow interpretation	-0.49	-30%
10021		Fna w/o image	-0.42	-21%
88323	TC	Microslide consultation	-0.18	-20%
88185		Flowcytometry/tc add-on	-0.16	-19%
88360	26	Tumor immunohistochem/manual	-0.07	-16%
G0416		Prostate biopsy, any mthd	-1.35	-16%
88361		Tumor immunohistochem/comput	-0.40	-13%
<b>88305</b>		<b>Tissue exam by pathologist</b>	<b>0.00</b>	<b>0%</b>
<b>88305</b>	<b>26</b>	<b>Tissue exam by pathologist</b>	<b>-0.01</b>	<b>-3%</b>
<b>88305</b>	<b>TC</b>	<b>Tissue exam by pathologist</b>	<b>0.01</b>	<b>1%</b>
88314	TC	Histochemical stains add-on	0.19	11%
88350	TC	Immunofluor antb addl stain	0.14	12%
88346		Immunofluor antb 1st stain	0.44	23%
86327	26	Immuno electrophoresis assay	0.05	31%
88371	26	Protein western blot tissue	0.05	36%
88358		Analysis tumor	0.92	54%
85390	26	Fibrinolysins screen i&r	0.15	107%

# CMS Delays Evaluation and Management Coding Update for 2019

- The CMS delayed the proposed coding and payment changes to new and established office visit E/M services
- The two-year delay will allow the CMS to consider any changes made to the E/M CPT codes by the AMA CPT Editorial Panel
- These changes include:
  - Payment of a single rate for E/M outpatient/office visits levels 2-4
  - Maintaining a separate payment rate for E/M level 5 visits
  - Addition of add-on codes that describe additional resources that could be applied to level 2-4 E/M outpatient/office visit codes
  - Removal of the provision to reduce payment when E/M office/outpatient visits are furnished on the same day as procedures

# Impact on Independent Laboratories

- Medicare physician fee schedule payments are estimated **to decrease by 2% in 2019** due to changes to the technical component direct practice expense inputs
- **This does not reflect** the total effect of Medicare changes on independent laboratories, as they receive approximately 83% of their Medicare revenue from clinical laboratory services paid under the clinical laboratory fee schedule

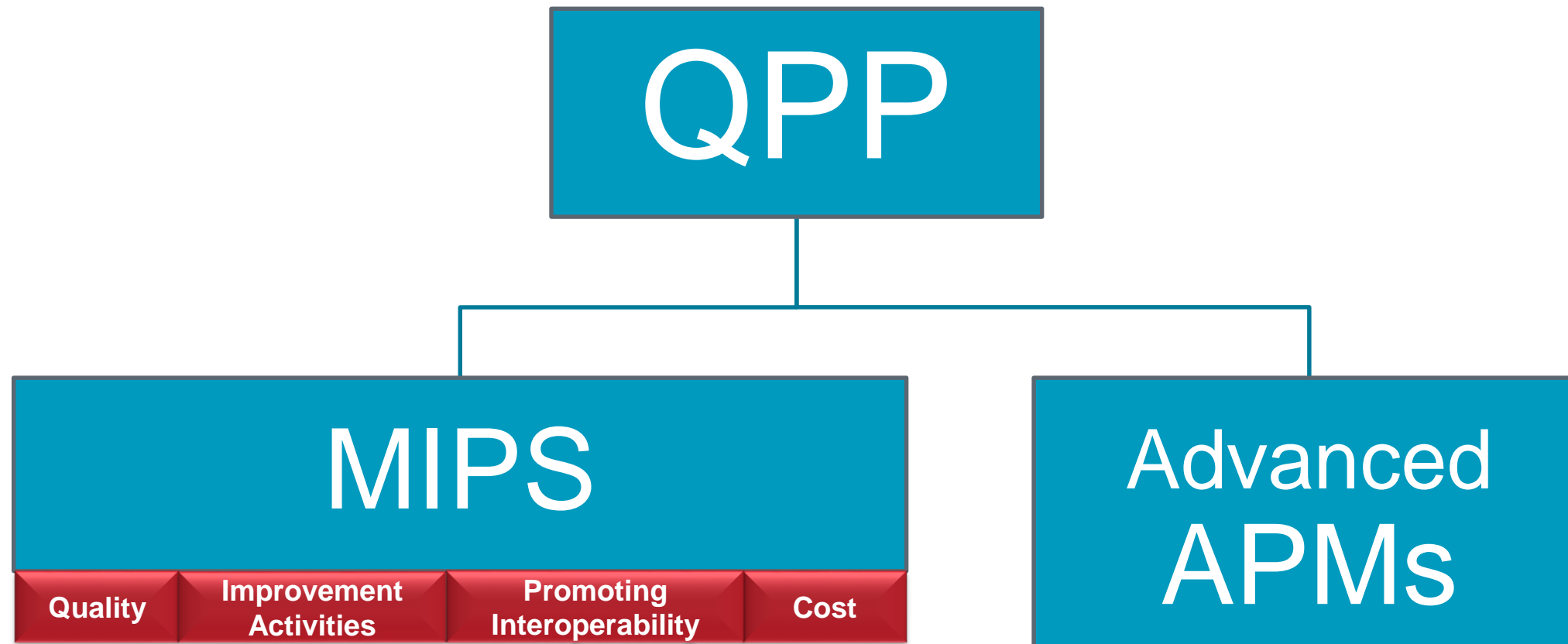
# Improve PAMA Data Collection for CLFS Rates

- The **CMS' failure to include** a large portion of the laboratory market in payment reporting results in a skewing of the PAMA payment rates
- **Reflects a disproportionate** weighting of large commercial clinical laboratories
- The CMS acknowledged these concerns and will **exclude Medicare Advantage plan payments** from total Medicare revenues for purposes of the **applicable laboratory definition**
- More representative data will be collected from a broader segment of the laboratory industry

# Final 2019 Medicare Quality Payment Program Requirements

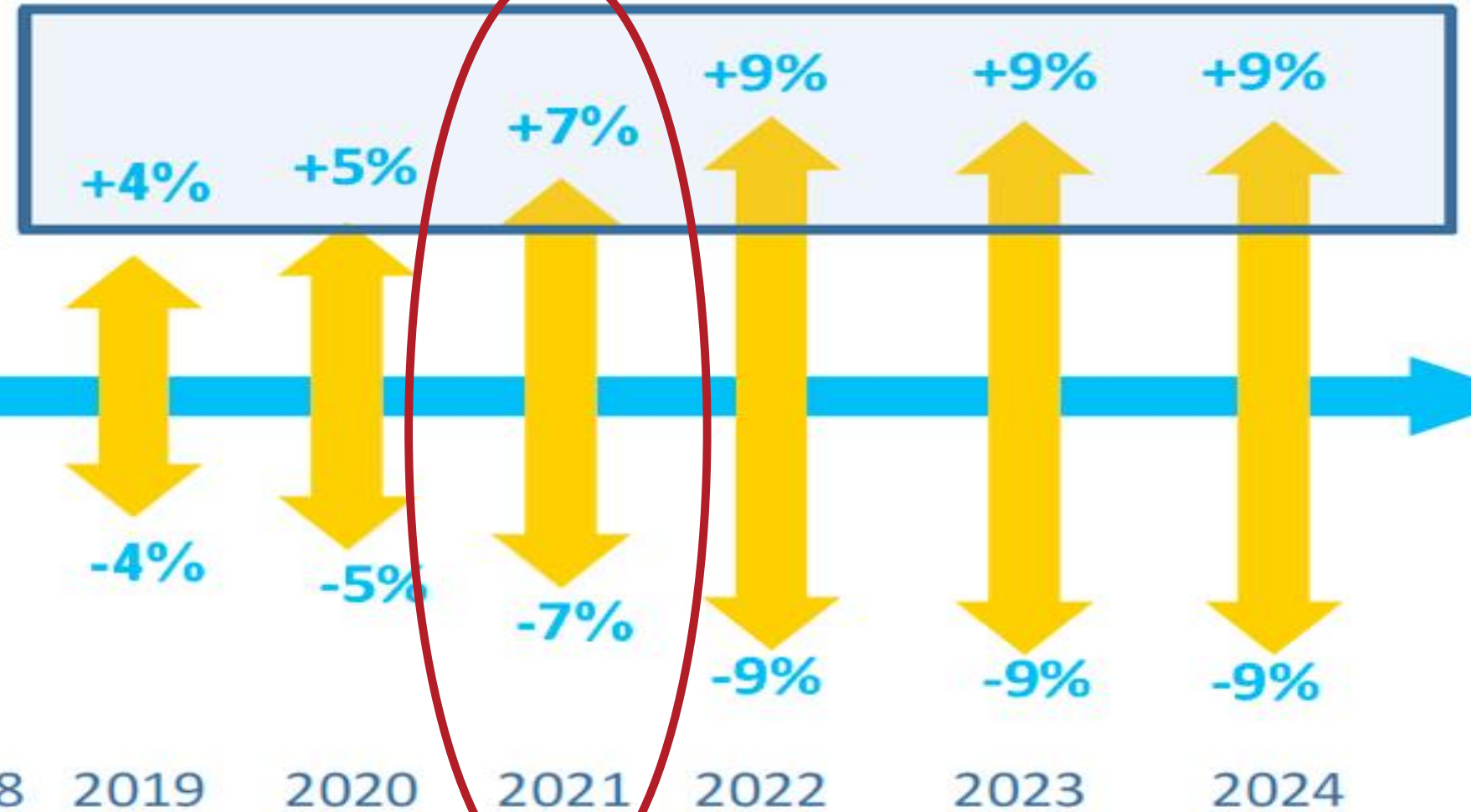
# Quality Payment Program Pathways

Two pathways/tracks are offered under the QPP:



# Year 3 MIPS Implementation

Performance Year 2019:  
The CMS increased the  
Performance Threshold  
to **30 points**, and the  
Exceptional  
Performance Bonus  
Threshold to **75 points**



# MIPS 2019 Performance Year Scoring For Pathologists

## Quality Measures: Score out of 85 points

6 measures for 12 months; 60% data completeness

Measures can be submitted via multiple mechanisms

Small practice bonus added to Quality score

## Improvement Activities: Score out of 15 points

90 days

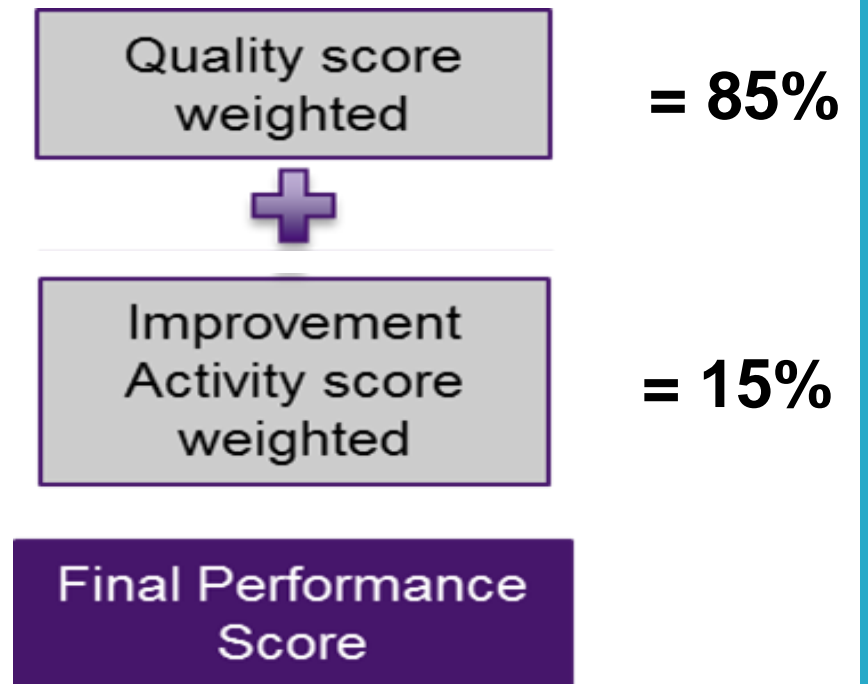
New improvement activities added

## Minimum Score:

If your total MIPS score is not at **least 30 points in 2019**, you are subject to a penalty

## Exceptional Performance Bonus:

Clinicians whose MIPS final score is **75 points or above** are eligible to receive additional incentive payments from a pool of \$500 million for exceptional performance





# Low Volume Threshold Expansion + Opt-In

- **Third Criterion Added to Expand Eligibility for Low Volume threshold:**  
To be excluded from MIPS, clinicians or groups would need to meet one of the following three criteria:
  - $\leq$  \$90K in Part B allowed charges for covered professional services
  - Provide care to  $\leq$  200 beneficiaries
  - Provide  $\leq$  200 covered professional services under the Physician Fee Schedule (PFS)
- **New Opt-In Participation for Low Volume practices:**
  - Starting in Year 3, clinicians or groups would be able to opt-in to MIPS if they meet or exceed one or two, but not all, of the low-volume threshold criterion

# New Facility-Based Scoring Option

- **Quality and cost category scores would be assigned based on attributed facility's Hospital Value-Based Purchasing program**
- **75% or more of covered professional services**
  - Inpatient hospital (POS 21) or
  - On-campus outpatient hospital (POS 22) or
  - Emergency Room (POS 23), and
- **At least one service billed with POS 21 or 23**
- **Facility-based pathology groups must still attest to Improvement Activities separately from the facility**
- **Facility-based pathologists can also report separately/individually and the CMS will use the highest score**

# CMS Focuses on “Meaningful Measures”

- 69% of claims-based measures are topped out, and are being phased out
- The CMS finalized the removal of the following **three** of the eight CAP-developed QPP measures:
  - Breast Cancer Resection Reporting
  - Colon Cancer Resection Reporting
  - Quantitative IHC Evaluation of HER2 Testing in Breast Cancer Patients

***“Physicians tell us they continue to struggle with excessive regulatory requirements and unnecessary paperwork that steal time from patient care. This Administration has listened and is taking action.”***

***Seema Verma, MPH, CMS administrator***

# Claims-Based Reporting Continues to be Phased Out

- **CMS is limiting** claims submission to **small practices only** (15 or fewer clinicians)
  - Individuals or groups in small practices can use claims-based reporting
  - Individuals in groups larger than 15 pathologists will no longer be able to report via claims
- **CMS finalized multiple reporting options to help clinicians maximize their score**
  - Clinicians will be able to submit a single quality measure via multiple mechanisms
  - Clinicians who are part of a group or are facility-based **will also be able to report as individuals to try to maximize their score**

**From the CMS:**

*As previously expressed in the 2017 Final Rule, we want to move away from claims reporting, since approximately 69 percent of the Medicare Part B claims measures are topped out.*

# The Pathologists Quality Registry Helps Our Members with MIPS

Enrollment is “high-touch” customer service experience from the CAP

## Quality Measures:

### 1. Manual data entry

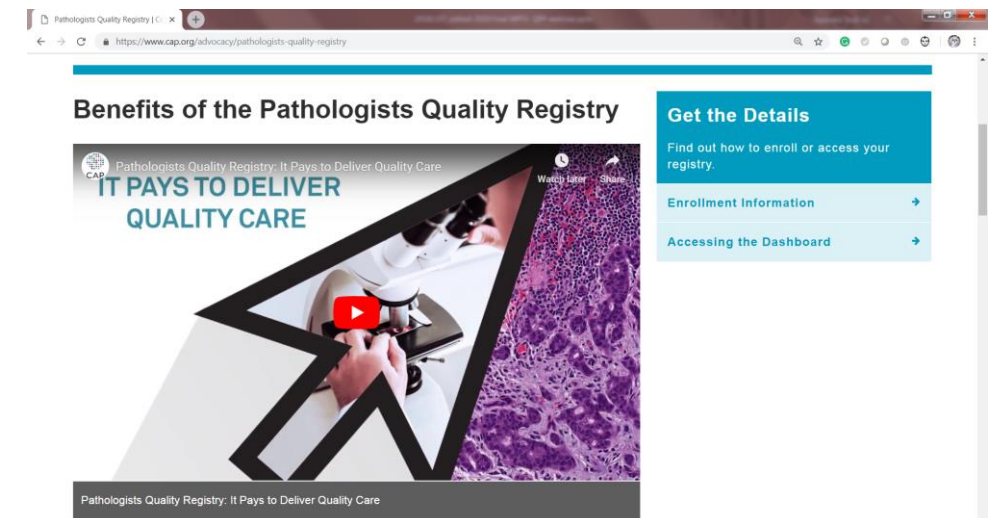
- Via web portal
- Via excel file upload

### 2. Automated data entry with billing and/or LIS

## Improvement Activities (IA):

- The registry makes it easy to understand and choose from a subset of IA most pathologists are already doing
- Most billing companies cannot submit IA
- Pathologists can use our registry just for IA this year, while still reporting claims-based measures (to ensure they get the 15%)

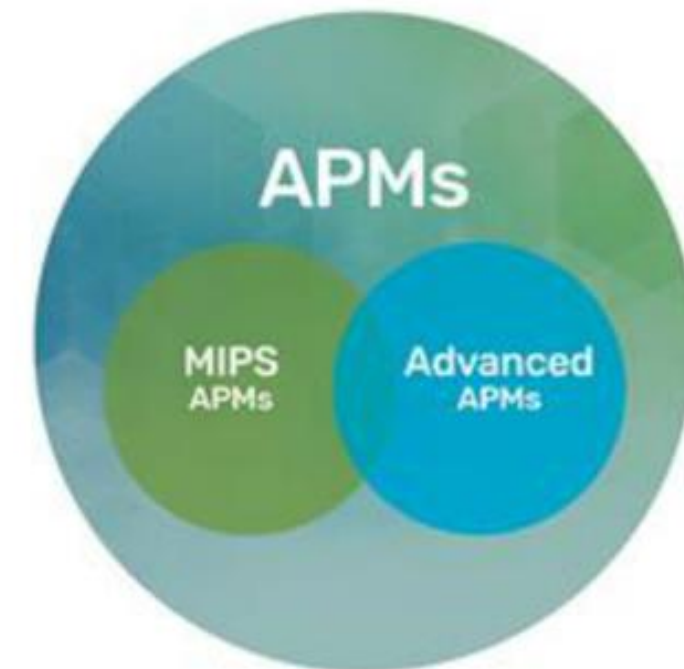
Email us at [MIPS@cap.org](mailto:MIPS@cap.org)



# Advanced APM Details

- CEHRT use requirement **increased from 50% to 75%** of eligible clinicians
- **Streamlining definition of MIPS** comparable measures to reduce confusion and burden
- **Maintaining the 8% revenue-based financial risk requirement**
- **Increased flexibility** for the All-Payer Combination Option and Other Payer Advanced APMs
- **Physician-Focused Payment Model Technical Advisory Committee (PTAC)**

Advanced APMs are  
a Subset of APMs



**Before we take questions ...**

# MIPS Educational Webinar Series

## Upcoming Webinars

- A look At Pathology Specific Quality Measures That Will Improve Your Score webinar on Dec. 4 at 12 PM ET/ 11 AM CT
- Steps Pathologists Should Take Before Reporting MIPS Data to the CMS webinar on Jan. 8, 2019 at 3 PM ET/ 2 PM CT

## Previous Webinars

- Still available on [www.cap.org/advocacy/mips-for-pathologists](http://www.cap.org/advocacy/mips-for-pathologists)
  - Maximize your MIPS score
  - MIPS Reporting Options
  - Improvement Activities



# Save The Date

## 2019 CAP Policy Meeting

April 29-May 1, 2019

Washington Marriott, Washington, DC

Registration is open at [www.cap.org](http://www.cap.org)



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# Questions



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